TCAR Report



JACKSONVILLE TRANSPORTATION AUTHORITY

APPENDIX B

ETDM Programming Screen Summary Report



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Florida Department of Transportation

RICK SCOTT GOVERNOR 605 Suwannee Street Tallahassee, FL 32399-0450 MIKE DEW SECRETARY

ETDM Summary Report

Project #14055 - Brooklyn Skyway Extension and Station Development

Programming Screen - Published on 09/25/2014

Printed on: 5/02/2018

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Introduction to Programming Screen Summary Report

The Programming Screen Summary Report shown below is a read-only version of information contained in the Programming Screen Summary Report generated by the ETDM Coordinator for the selected project after completion of the ETAT Programming Screen review. The purpose of the Programming Screen Summary Report is to summarize the results of the ETAT Programming Screen review of the project; provide details concerning agency comments about potential effects to natural, cultural, and community resources; and provide additional documentation of activities related to the Programming Phase for the project. Available information for a Programming Screen Summary Report includes:

- Screening Summary Report chart
- Project Description information (including a summary description of the project, a summary of public comments on the project, and community-desired features identified during public involvement activities)
- Purpose and Need information (including the Purpose and Need Statement and the results of agency reviews of the project Purpose and Need)
- Alternative-specific information, consisting of descriptions of each alternative and associated road segments; an overview of ETAT Programming Screen reviews for each alternative; and agency comments concerning potential effects and degree of effect, by issue, to natural, cultural, and community resources.
- Project Scope information, consisting of general project commitments resulting from the ETAT Programming Screen review, permits, and technical studies required (if any)
- Class of Action determined for the project
- Dispute Resolution Activity Log (if any)

The legend for the Degree of Effect chart is provided in an appendix to the report.

For complete documentation of the project record, also see the GIS Analysis Results Report published on the same date as the Programming Screen Summary Report.



#14055 Brooklyn Skyway Extension and Station Development

 District:
 District 2
 Phase: Programming Screen

 County:
 Duval
 From: Skyway O&M Center

 Planning Organization:
 FDOT District 2
 To: 750 foot ext on JTA property

 Plan ID:
 Not Available
 Financial Management No.: Not Available

 Federal Involvement:
 Maintain Federal Eligibility Federal Funding

 LAP Agency
 Jacksonville Transportation Authority (Already PD&E LAP Certified)

 Agency Completing NEPA Document:
 Local Agency (with FDOT oversight)

Contact Information: Terri Newman (386) 961-7713 x7713 terri.newman@dot.state.fl.us Project Web Site: http://www.jtafla.com/AboutJTA/ShowFull.aspx?Sel=288

Snapshot Data From: Summary Report Re-Published 9/25/2014

Issues and Categories are reflective of what was in place at the time of the screening event.

	Social and Economic Cultural						_	I			1										
		Soc	ial a	nd E	con	omic	;	C C	ultu	ral		<u> </u>	latur	al			P	hysio	cal		
	Land Use Changes	Social	Relocation Potential	Farmlands	Aesthetic Effects	Economic	Mobility	Section 4(f) Potential	Historic and Archaeological Sites	Recreation Areas	Wetlands	Water Quality and Quantity	Floodplains	Wildlife and Habitat	Coastal and Marine	Noise	Air Quality	Contamination	Infrastructure	Navigation	Special Designations
/	1	2	0	0	2	1	1	2	2	0	2	2	2	2	0	2	2	2	0	N/A	0

Alternative #1

From: Skyway O&M Center To: 750 foot ext on JTA property *Re-Published: 09/25/2014 Reviewed from 07/29/2013 to* 09/12/2013)

Purpose and Need

Purpose and Need

System Linkage

Currently, one-third of a mile infrastructure for the Skyway connects only to the Operations and Maintenance facility. The purpose of the Brooklyn Skyway Extension and Station development is to maximize use of existing Skyway infrastructure to provide service to the re-developing Brooklyn area. The Brooklyn extension uses this existing infrastructure and extends it 0.14 miles to provide Skyway service to Brooklyn. This extension to the southwest in Brooklyn has been contemplated since 1983, with the JTA acquiring an easement in 2006 along the north side of the Riverside Avenue corridor for this explicit purpose. This effort also builds upon the findings of previous feasibility and conceptual engineering studies which specifically evaluated the extension of the Skyway within this easement, particularly the October 2009 JTA Riverside O&M/Conceptual Planning Study. This study identified a preferred alignment and developed a concept plan for a new station in Brooklyn adjacent to JTAs Operations and Maintenance facility at the corner of Leila Street and Riverside Avenue.

The Skyway has been limited in connectivity to major activity centers, particularly between the historic neighborhoods of Brooklyn and Riverside with the Downtown core. The existing Jefferson and Convention Center stations are too distant to capture these markets by foot and essentially function as park and ride locations. Extending the system south to this area will provide the opportunity to directly connect the Skyway to an area which will have the immediate population and employment density necessary to support greater and routine use by local, neighborhood residents and employees via walking.

Economic Development

This extension will also establish a new Skyway-focused TOD framed around the recently approved development activity in the adjacent four block area to the immediate south of the station. This new mixed-use development includes the 220 Riverside and Riverside Park projects, encompassing over 17 acres of multifamily, retail, and office uses at an estimated cost of \$92 million. The two projects combined consist of over 600 new residential units and 70,000 square feet of retail/commercial, including a new grocery store anchor. This will have the immediate benefit of improved transit connectivity for the neighborhood as well as capturing a new market to increase ridership to the system. Most importantly, long-term economic development benefits for the area are expected to accrue based on this recent development activity and the anticipated rising property values, continued redevelopment and tax revenues surrounding the proposed station.

The Brooklyn Skyway Extension would also support continued economic growth in the Jacksonville Enterprise Zone and Jacksonville Empowerment Zone. The location is within a transitional neighborhood that has struggled with blight and economic decline over the past 50 years. The historic Brooklynneighborhood represents one of Jacksonvilles oldest neighborhoods and has been a primary redevelopment target for Downtown following the Citys Master Plan adopted in 2000, as well as the identification of the adjacent McCoys Creek as a future greenway connecting neighborhoods from the west of Riverside Avenue to the St. Johns River. For years, the community has been dominated by vacant and underutilized commercial and industrial buildings. What was once one of the Citys densest, streetcar neighborhoods, with a diverse collection of residential and institutional buildings, has since deteriorated and, save for a number of riverfront office buildings, has largely been awaiting investment since the last part of the 20th century.

Enhanced Mobility

The project also enhances the Skyways role in supporting Downtown mobility, specifically for regional and community events. The Skyway has been instrumental in facilitating mobility for large Downtown events, including the Super Bowl, the annual Jacksonville Jazz Festivals, Riverside Arts Market and First Wednesday Art Walks. Most recently, the Skyway was a key component to the implementation of the innovator festival known as One Spark. The One Spark event alone brought 44,000 riders to the system over a single weekend. Fare and programmatic changes to the Skyway have served to more than double average daily ridership numbers from FY 2010 through the end of 2012.

The importance of targeting this specific area for the extension of the Skyway is that Brooklyn will continue to emerge as a key entrance way for travelers into Downtown from both the immediate area and via the new Interstate 95/10 access ramps at Forest and Myrtle Streets. The Brooklyn area represents great promise as a key linkage neighborhood between the historic Riverside and Five Points areas to the south and the core of Downtown. By complementing the already strong employment and residential opportunities further south along Riverside Avenue, the redevelopment of Brooklyn will allow for future low and mid-rise mixed use development with residential and retail supporting work force and affordable housing opportunities distinct from the high rise options found in the Downtown core.

Local and Regional Plan Consistency

JTA has coordinated with the North Florida Transportation Planning Organization (TPO) who is scheduled to amend the project into the Long Range Transportation Plan (LRTP) and the Transportation Improvement Program (TIP). JTA has also coordinated with the Florida Department of Transportation who will include the project in the State Transportation Improvement Program (STIP) upon approval by the TPO.

Purpose and Need Reviews

FL Department of Economic Opportunity

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood		Chris Wiglesworth (chris.wiglesworth@deo.	No Purpose and Need comments found.
		myflorida.com)	

FL Department of Environmental Protection

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	09/11/2013	Lauren Milligan (lauren.milligan@dep.stat e.fl.us)	No Purpose and Need comments found.

FL Department of State

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/12/2013	Daniel McClarnon	No Purpose and Need comments found.
		(daniel.mcclarnon@dos.m	
		yflorida.com)	

FL Fish and Wildlife Conservation Commission

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/26/2013	Scott Sanders (scott.sanders@myfwc.co m)	No Purpose and Need comments found.

Federal Transit Administration

Acknowledgement	Date Reviewed	Reviewer	Comments
Accepted	10/23/2013	Stan Mitchell (stanley.a.mitchell@dot.g ov)	No Purpose and Need comments found.

National Marine Fisheries Service

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/15/2013	Brandon Howard (Brandon.Howard@noaa. gov)	None

National Park Service

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/19/2013	Anita Barnett (anita_barnett@nps.gov)	No Purpose and Need comments found.

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Natural Resources Conservation Service

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/01/2013	Rick Robbins (rick.a.robbins@fl.usda.go v)	No Purpose and Need comments found.

North Florida TPO

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/21/2013		This project is not in the North Florida TPO's 2035 Long Range Transportation Plan. A streetcar line was planned for this corridor, however, if funded the TPO will amend the plan to include this project. The TPO is currently developing the 2040 Long Range Transportation Plan, this plan will include the Skyway Extension."

US Army Corps of Engineers

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood		Andrew Phillips (andrew.w.Phillips@usac e.army.mil)	No Purpose and Need comments found.

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US Coast Guard

US Coast Guard	1	1	
Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	08/12/2013	Randall Overton (randall.d.overton@uscg. mil)	No Coast Guard involvement.

US Environmental Protection Agency

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood	09/04/2013	Madolyn Sanchez (sanchez.madolyn@epa.g ov)	No Purpose and Need comments found.

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US Fish and Wildlife Service

Acknowledgement	Date Reviewed	Reviewer	Comments
Understood		Jane Monaghan (Jane_Monaghan@fws.g ov)	No Purpose and Need comments found.

Project Description Data

Project Description

The Brooklyn Skyway Extension and Station Development is a 0.14 mile extension of the Skyway infrastructure and station construction adjacent to the existing Skyway Operations and Maintenance (O&M) Center. The project will impact the current parking at the O&M Center, so the project includes relocation of the parking to the other side of the O&M center and sidewalk improvements for connections. The project will be constructed exclusively on property owned by the Jacksonville Transportation Authority (JTA).

Summary of Public Comments

Summary of Public Comments is not available at this time. Justification State and local government officials and agency support letters are attached.

Planning Consistency Status

Planning Consistency Status

JTA has coordinated with the North Florida Transportation Planning Organization
(TPO) who is scheduled to amend the project into the Long Range Transportation
Plan (LRTP) and the Transportation Improvement Program (TIP). JTA has also
coordinated with the Florida Department of Transportation who will include the
project in the State Transportation Improvement Program (STIP) upon approval
by the TPO.

Federal Consistency Determination

Date: 09/11/2013

Determination: CONSISTENT with Coastal Zone Management Program.

No

Lead Agency

Federal Transit Administration

Participating and Cooperating Agencies

No Cooperating Agencies have been identified. No Participating Agencies have been identified.

Exempted Agencies

Agency Name	Justification	Date
US Coast Guard	This does not impact any navigable waterways.	07/29/2013
Federal Highway Administration	This is a transit project and does not involve any roadways.	07/29/2013
US Forest Service	There are no USFS resources.	07/29/2013
Federal Rail Administration	This does not involve FRA facilities.	07/29/2013

Community Desired Features

No desired features have been entered into the database. This does not necessarily imply that none have been identified.

User Defined Communities Within 500 Feet

No user defined communities were found within a 500 ft. buffer distance for this project.

Census Places Within 500 Feet

- java.lang.RuntimeException: ArcIMS responded with an error: [ERR0703] Unknown ArcIMS service Query

Alternative #1

Alternative I	Description From	То	Туре	Sta	tus	Total Lo	enath	Cost	Modes	sis
Alternative was not named.	Skyway O&M Center	M 750 foot ext on ETAT Review		\$19,738,000.	00 Transit R	ail N				
Segment De	Segment Description(s)									
Location and Length Beginning										
Segment No.	Name	Locatio	n End	ing Location			Ro	adway Id	BMP	EMP
Unnamed Segment	Unnamed Segment	Skyway C Center		M 750 ft. ext on JTA property		0.14				
Jurisdiction a Segm	ind Class ient No.		Jurisdiction		Urban Service Area		Area	Functional Class		
	d Segment		FDOT				In			N/A
Base Condition		Year		AA	DT			Lanes		Config
Unnamed Se	egment									
Interim Plan Segment	No.	Year	Year AA		DT			Lanes		Config
Unnamed Se	egment									
Needs Plan Segment		Year	AADI		DT	T Lanes		Config		
Unnamed Se	•									
Cost Feasible Segment		Year		AA	DT			Lanes		Config
Unnamed Se	•									
Funding Sources Segment No.			JTA		FEDERAL		Ur	known		
	3,000.00		10,000,000							
-	cts Overvie		or Alternative #1 Degree of Effect		Organization		ı 🔤	Date	Reviewed	
Social and Ed	conomic									
Land Use Change	es	1 Enhar	Enhanced		FL Department of Economic Opportunity			mic	09/04/2013	
Social		1 Enhar	hanced		North Florida TPO				08/20/2013	
Social		2 Minim	2 Minimal		US Environmental Protection Agency			ction	09/10/2013	
Farmlands		0 None	0 None		Natural Resources Conservation Service			ervation	08/01/2013	
Economic		1 Enhar	1 Enhanced		FL Department of Economic Opportunity		09/04/2013			
Cultural	Cultural									
Historic and Arch	Historic and Archaeological Sites		2 Minimal		FL Department of State			08/12/2013		
Historic and Archaeological Sites		2 Minim	2 Minimal		Seminole Tribe of Florida			a	09/05/2013	
Recreation Areas		N/A N/A /	N/A / No Involvement		National Park Service				08/19/2013	
Recreation Areas		0 None	0 None		US Environmental Protection Agency			ction	09/04/2013	
Recreation Areas 0 None			FL Department of Environmental 09/11/2013			11/2013				

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Natural

Wetlands	0 None	National Marine Fisheries Service	08/15/2013
Wetlands	0 None	US Environmental Protection Agency	09/04/2013
Wetlands	2 Minimal	US Army Corps of Engineers	09/03/2013
Wetlands	0 None	FL Department of Environmental Protection	09/11/2013
Wetlands	N/A N/A / No Involvement	US Fish and Wildlife Service	08/22/2013
Water Quality and Quantity	2 Minimal	Saint Johns River Water Management District	09/11/2013
Water Quality and Quantity	0 None	FL Department of Environmental Protection	09/11/2013
Water Quality and Quantity	2 Minimal	US Environmental Protection Agency	09/10/2013
Floodplains	2 Minimal	US Environmental Protection Agency	09/06/2013
Floodplains	2 Minimal	Saint Johns River Water Management District	09/11/2013
Wildlife and Habitat	2 Minimal	FL Fish and Wildlife Conservation Commission	08/26/2013
Wildlife and Habitat	N/A N/A / No Involvement	US Fish and Wildlife Service	08/22/2013
Coastal and Marine	0 None	National Marine Fisheries Service	08/15/2013
Physical			
Air Quality	2 Minimal	US Environmental Protection Agency	09/06/2013
Contamination	2 Minimal	FL Department of Environmental Protection	09/11/2013
Contamination	2 Minimal	US Environmental Protection Agency	09/10/2013
Navigation	N/A N/A / No Involvement	US Coast Guard	08/12/2013
Navigation	N/A N/A / No Involvement	US Army Corps of Engineers	09/03/2013
Special Designations			
Special Designations	0 None	US Environmental Protection Agency	09/05/2013

ETAT Reviews and Coordinator Summary: Social and Economic

Land Use Changes

Project Effects

Coordinator Summary Degree of Effect:

Comments:

FDEO DOE: Enhanced JTA Recommended DOE: **Enhanced**

The Jacksonville Transportation Authority (JTA) has evaluated comments from the Florida Department of Economic Opportunity (FDEO) and recommends a Degree of Effect of Enhanced.

The EST GIS analysis identified bus and truck terminals, commercial and services, and railroads as the three major existing land uses within the 500foot buffer distance. The Future Land Use for District 2 identified office, commercial, tourism, marina, and mixed use as the future land uses near the project.

1 Enhanced assigned 12/30/2013 by FDOT District 2

The Brooklyn Skyway Extension will provide service to the redevelopment of the Brooklyn area now occurring.

FDEO noted that the project is on the City's 2030 Future Transportation Map

Series #T-5A.

FDOE also noted that the 2030 Future Land Use Map of the Comprehensive Plan shows a mix of Future Land Use Map categories surrounding the project, including Low Density Residential, Medium Density Residential, High Density Residential, Mixed Use (Residential/ Professional/ Institutional), Community/General Commercial, Public Buildings and Facilities, Business Park, and Recreation and Open Space. The project is within a quarter mile of the following local parks: Green Space Celebration Park, Belmonte Park, Water & Broad Street Pocket Park, Native Park and Jessie Ball DuPont Park. JTA should analyze impacts to these Section 4(f) resources.

FDOE also noted that Other planning items that would affect or be enhanced by the project are as follows: Northside East Downtown DRI, Northside West Downtown DRI and Southside Downtown DRI and Ports: JaxPort facilities and operation (particularly as related to the City's intermodal planning to promote easy access to and from the port).

JTA anticipates the project to result in no impact to recreational areas/local parks. However, if during the project these resources could be impacted JTA will take all measures to develop avoidance alternatives and/or measures to minimize harm to these resources. No comments were received from the Federal Transit Administration (FTA) or the US Environmental Protection Agency (USEPA).

Degree of Effect: 1 Enhanced assigned 09/04/2013 by Chris Wiglesworth, FL Department of Economic Opportunity

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

City of Jacksonville 2030 Comprehensive Plan adopted on November 10, 2009; and amended in July 2011.

Comments on Effects to Resources:

The Project is compatible with community?s development goals and Comprehensive Planperdiscussion with the City of Jacksonville.Transportation Element Objectives 1.5 and 1.6, with associated policies, are intended to address the importance of the Skyway and its interconnection to existing and planned public transit system within the City?s Central Business District (CBD). The project is consistent with the City?s downtown revitalization and economic development goals. Overall, these initiatives are stated in the policies as being ?a public-private partnership to decrease automobile travel on, or encourage the efficient use of the Strategic Intermodal System (SIS), Florida State Highway System and other identified roadways within the CBD?.

The project is on the City's 2030 Future Transportation MapSeries #T-5A.

The 2030 Future Land Use Map of the Comprehensive Plan shows a mix of Future Land Use Map categories surrounding the project, including Low Density Residential, Medium Density Residential, High Density Residential, Mixed Use (Residential/ Professional/ Institutional), Community/General Commercial, Public Buildings and Facilities, Business Park, and Recreation and Open Space.

The project is within a quarter mile of the following local parks: Including Green Space Celebration Park, Belmonte Park, Water & Broad Street Pocket Park, Native Park and Jessie Ball DuPont Park. FDOT should analyize impacts to these 4(f) resources.

The project is not within an area of critical state concern, does not encroach a military base, and is not within the coastal high hazard area (CHHA).

Other planning items that would affect or be enhanced by the project are as follows, (DRIs): Northside East Downtown DRI, Northside West Downtown DRI and Southside Downtown DRI andPorts: JaxPort facilities and operation (particularly as related to the City?s intermodal planning to promote easy access to and from the port)

Additional Comments (optional):

CLC Commitments and Recommendations:

Social

Project Effects

Coordinator Summary Degree of Effect:

Comments: USEPA DOE: Minimal North Florida TPO: Minimal JTA Recommended DOE: Minimal Minimal assigned 12/30/2013 by FDOT District 2

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Environmental Protection Agency (USEPA) and the North Florida TPO and recommends a Degree of Effect (DOE) of Minimal.

Social resources are listed in Contaminated Sites, Aesthetics, Land Use, Economic, Mobility, Recreation Areas, and Historic and Archaeological Sites DOEs. The EST GIS analysis identified all of the Census Block groups located within the 500-foot buffer have a minority population greater than 40%, while only one of the Block groups located within the 5,280-foot buffer have a median family income below \$25,000. Also, based on Census data, less than 1% of the population in the study area speaks English "Not Well" or "Not at All". The census data reveals that in all but one Block group within 5,280-foot there are residents who use public transportation to work. The project is located within a HUD Empowerment Zone/Enterprise Community. The EST GIS also identified no cemeteries, no community centers, no cultural centers, no health care facilities, no parks, no schools, no religious centers located within the 500-foot buffer distance.

USEPA noted there will be social benefits from the project and that it will support continued economic growth in the Jacksonville Enterprise Zone and Jacksonville Empowerment Zone. It also will enhance mobility in the Downtown and Brooklyn areas.

USEPA noted some social issues to be considered. 1) It is in a transitional neighborhood with a 50 year struggle with blight and decline. 2) It is a primary redevelopment target. 3) Project impacts to economically disadvantaged populations, minorities; elderly or disabled population should be avoided or minimized to the best extent practicable. EPA recommends that public involvement activities be conducted throughout the PD&E phase of the project.

This project will be developed in accordance with the Civil Rights Act of 1964, as amended by the Civil Rights Act of 1968, along with Title VI of the Civil Rights Act, Executive Order 12898 (Environmental Justice), which ensures that minority and/or low-income households are neither disproportionably adversely impacted by major transportation projects, nor denied reasonable access to them by excessive costs or physical barriers (Environmental Protection Agency [EPA], 1994).

JTA will prepare a Public Involvement Plan and conduct a SCE evaluation and a noise and vibration screening analysis for this project.

1 Enhanced assigned 08/20/2013 by Denise Poyant Bunnewith, North Florida TPO

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect:

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

This project will increase connectivity to employment in the central business district without negatively impacting the community because the ROW is already owned by JTA.

Comments on Effects to Resources:

Transit service is currently available in this corridor, however, the commuter likely to use the Skyway may be the choice rider, not the general bus clientele. With the new development proposed for the Brooklyn area this project will encourage residents to leave their cars at home, reducing congestion.

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect:

2 Minimal assigned 09/10/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Social and sociocultural impacts to residents and local businesses within the Brooklyn neighborhood.

Comments on Effects to Resources:

EPA is assigning a minimal degree of effect to this issue. There will be social benefits resulting from the project. The Skyway project will provide connectivity to major activity centers, particularly between the historic neighborhoods of Brooklyn and Riverside with the Downtown core. This extension will provide the opportunity to directly connect the Skyway to an area which will have the immediate population and employment density necessary to support greater and routine use by local, neighborhood residents and employees via walking. The project will also provide for economic development. This extension will establish a new Skyway-focused TOD framed around the recently approved development activity in the adjacent four block area to the immediate south of the station. The Brooklyn Skyway Extension would also support continued economic growth in the Jacksonville Enterprise Zone and Jacksonville Empowerment Zone. The project also has the benefit of enhanced mobility in the downtown Jacksonville area and the Brooklyn area.

There are social issues to be considered for the project. The area surrounding this project is within a transitional neighborhood that has struggled with blight and economic decline over the past 50 years. The historic Brooklyn

neighborhood represents one of Jacksonville s oldest neighborhoods and has been a primary redevelopment target for Downtown following the City s Master Plan adopted in 2000, as well as the identification of the adjacent McCoy Creek as a future greenway connecting neighborhoods from the west of Riverside Avenue to the St. Johns River. For years, the community has been dominated by vacant and underutilized commercial and industrial buildings. What was once one of the City s densest, streetcar neighborhoods, with a diverse collection of residential and institutional buildings, has since deteriorated and, save for a number of riverfront office buildings, has largely been awaiting investment since the last part of the 20th century. These issues need to be considered during the PD&E process and how the project will impact the Brooklyn residents and business owners. Project impacts to economically disadvantaged populations, minorities, elderly, or disabled populations should be avoided or minimized to the best extent practicable. EPA recommends that public involvement activities be conducted throughout the PD&E phase of the project.

Additional Comments (optional):

CLC Commitments and Recommendations:

Relocation Potential

Project Effects

Coordinator Summary Degree of Effect:

Comments:

No Summary Degree of Effect Found

JTA Recommended DOE: None

The project will be located next to the existing Skyway Operations and Maintenance facility exclusively on property owned by the Jacksonville Transportation Authority.

The proposed project is expected to result in no involvement with relocation.

None found

Farmlands

Project Effects

Coordinator Summary Degree of Effect:

0 None assigned 12/30/2013 by FDOT District 2

0 None assigned 12/30/2013 by FDOT District 2

Comments: NRCS DOE: None JTA Recommended DOE: None

The Jacksonville Transportation Authority (JTA) has evaluated comments from the Natural Resources Conservation Service (NRCS) and recommends a Degree of Effect of None.

The Geographic Information Systems (GIS) analysis identified and the NRCS noted that there is no Prime, Unique, or Locally Important farmland soils within any buffer distance.

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: 0 None assigned 08/01/2013 by Rick Allen Robbins, Natural Resources Conservation Service

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

The USDA-NRCS considers soil map units with important soil properties for agricultural uses to be Prime Farmland. In addition, the USDA-NRCS considers any soils with important soil properties and have significant acreages that are used in the production of commodity crops (such as, cotton, citrus, row crops, specialty crops, nuts, etc.) to be considered as Farmlands of Unique Importance or Farmlands of Local Importance. Nationally, there has been a reduction in the overall amount of Prime and Unique Farmlands through conversion to non-farm uses. This trend has the possibility of impacting the nation's food supply and exporting capabilities.

Comments on Effects to Resources:

Conducting GIS analysis of Prime Farmland (using USDA-NRCS data) and Important (Prime, Unique, Local) Farmland Analysis (using existing SJRWMD land use data and 2010 SSURGO data) has resulted in the determination that there are no Prime, Unique, or Locally Important Farmland soils or Agricultural landswithin any buffer width within the Project Area. Therefore, no degree of effect to agricultural resources.

Additional Comments (optional):

CLC Commitments and Recommendations:



The Jacksonville Transportation Authority (JTA) has evaluated comments from the Florida Department of Economic Opportunity (FDEO) and recommends a Degree of Effect of Enhanced.

The project is located in the Northside West Downtown Development of Regional Impact and the Jacksonville Urban Round III Empowerment Zone. The project connects the Brooklyn neighborhood to the Downtown. The 2005 permanent population of Duval County, according to the North Florida TPO's Envision 2035 Long Range Transportation Plan (LRTP), adopted in March 2010 was 855,572 and was anticipated to increase by 42% to 1,218,000 by 2035. This reflected an average annual increase of 12,029 persons, or about 1.18% per year from the 2005 estimate. The University of Florida's Bureau of Economic and Business Research estimated the April 1, 2011 population of Duval County as 864,601 and projects the 2035 population to be between 850,800 (this is the low projection, which represents a decrease of 1.5% from the 2011 population) to 1,224,400 (the high projection, which is an increase of 42%). Based on the North Florida TPO's Envision 2035 LRTP, employment in 2005 was 509,112 and is projected to be 780,676 in 2035, an increase of 53%. This reflects an average annual increase of 9,052 employees from the 2006 estimate. These socioeconomic projections are used in the Northeast Florida Regional Planning Model to estimate travel demand in the future.

FDEO noted that the project has the potential to attract new development and create jobs by being a critical component of the downtown redevelopment program to attract new development/businesses to the CBD of the City, by providing intermodal transportation connections of the Skyway to other mass transit systems, to foster cost-effective mobility of people, goods and services. The project has the potential to create jobs due to the possibility for expanding existing businesses within the CBD and approval of new businesses downtown Jacksonville. The project is not located in a Rural Area of Critical Economic Concern (RACEC).

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: 1 Enhanced assigned 09/04/2013 by Chris Wiglesworth, FL Department of Economic Opportunity

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance: City of Jacksonville 2030 Comprehensive Plan adopted on November 10, 2009; and amended in July 2011.

Comments on Effects to Resources:

The project has thepotential to attract new development and create jobs by being critical component of the downtown redevelopment program to attract new development/businesses to the CBD of the City, by providing intermodal transportation connections of the Skyway to other mass transit systems, to foster cost-effective mobility of people, goods and services.

The project has the potential to create jobs due to the possibility for expanding existing businesses within the CBD and approval of new businesses downtown Jacksonville.

The project is not located in a Rural Area of Critical Economic Concern (RACEC)

Additional Comments (optional):

CLC Commitments and Recommendations:

Mobility

Project Effects

Coordinator Summary Degree of Effect:

Comments:

No Summary Degree of Effect Found JTA Recommended DOE: Enhanced

The Jacksonville Transportation Authority (JTA) recommends a Degree of Effect of Enhanced.

The EST GIS analysis identified four Bus Transit Routes and two Transportation Disadvantaged Service Provider Areas within the 200- foot buffer distance. Two opportunities for Multi-Use Trails and one opportunity for a paddling trail are identified in the EST GIS analysis.

1 Enhanced assigned 12/30/2013 by FDOT District 2

Existing transit service within the project limits is operated by the Jacksonville Transportation Authority (JTA). The project will serve as a mini-hub for bus transfer service from the Skyway to trolley and local bus service. The proposed project will enhance mobility resources.

No comments were received from the Federal Transit Administration (FTA). None found

ETAT Reviews and Coordinator Summary: Cultural

Section 4(f) Potential

Project Effects

Coordinator Summary Degree of Effect:

Comments:

No Summary Degree of Effect Found JTA Recommended DOE: **Minimal**

Section 4(f) involvement is unknown at this time and will depend on the results of the CRAS. There may be involvement if any NRHP-eligible resources are identified. If identified, the JTA will take all measures to develop avoidance alternatives and/or measures to minimize harm to these resources and considered to the greatest extent practicable.

Minimal assigned 12/30/2013 by FDOT District 2

No additional right-of-way is anticipated. Therefore Section 4(f) recreational resources will be avoided, but coordination will occur with the Federal Transit Administration (FTA) during Project Development if additional ROW needs are determined.

Historic and Archaeological Sites

Project Effects

Coordinator Summary Degree of Effect:

Comments:

Seminole Tribe DOE: Minimal SHPO DOE: Minimal JTA Recommended DOE: **Minimal**

The Jacksonville Transportation Authority (JTA) has evaluated comments from the Seminole Tribe of Florida and Florida Department of State (SHPO) and recommends a Degree of Effect (DOE) of Minimal.

Minimal assigned 12/30/2013 by FDOT District 2

The Seminole Tribe of Florida and SHPO noted that they would like to review CRAS before commenting.

As the proposed improvements will be constructed on the existing JTA O&M center, a desktop analysis and field review will be prepared with the purpose of identifying potentially significant resources within the project Area of Potential Effect (APE). The desktop analysis will provide recommendations regarding the need for cultural resources fieldwork or additional documentation for the project corridor. Archaeological testing may not be warranted due to the significant level of disturbance from previous development work. A Phase I cultural resource assessment survey (CRAS) will be conducted for the parking lot modification and recommended pond site. If applicable, Section 106 Consultation will be conducted to assess potential project impacts to any cultural resources that are determined eligible for listing in the National Register of Historic Places (NRHP).

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: 2 Minimal assigned 08/12/2013 by Daniel McClarnon, FL Department of State

Coordination Document: PD&E Support Document As Per PD&E Manual

Direct Effects

Identified Resources and Level of Importance: No known resources at this time. Comments on Effects to Resources:

The desktop analysis proposed is reasonable, but testing shouldsupplement the analysis in areas where the land has not been heavily modified. This office can comment after a Cultural Resources Assessment Survey report has been submmitted.

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: 2 Minimal assigned 09/05/2013 by Alison Swing, Seminole Tribe of Florida

Coordination Document: To Be Determined: Further Coordination Required **Coordination Document Comments:**

The STOF-THPO would like to review the results of the CRAS before commenting on possible effects.

Direct Effects

Identified Resources and Level of Importance: There are no known cultural resources at this time. Comments on Effects to Resources:

The STOF-THPO would like to review the results of the CRAS before commenting on possible effects to archaeological sites potentially located in the project area.

Additional Comments (optional):

The STOF-THPO would like to review the results of the CRAS before commenting on possible effects.

CLC Commitments and Recommendations:

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Recreation Areas

Project Effects

Coordinator Summary Degree of Effect:

Comments: NPS: N/A / No Involvement USEPA DOE: None FDEP DOE: None JTA Recommended DOE: None 0 None assigned 12/30/2013 by FDOT District 2

The Jacksonville Transportation Authority (JTA) has evaluated comments from the National Park Service (NPS), the US Environmental Protection Agency (USEPA), and the Florida Department of Environmental Protection (FDEP) and recommends a Degree of Effect of None.

The EST GIS analysis identified two opportunities for Multi-Use Trails and one opportunity for a paddling trail.

JTA anticipates the project to result in no impact to recreational areas. However, if during the project these resources could be impacted JTA will take all measures to develop avoidance alternatives and/or measures to minimize harm to these resources.

No comments were received from the Saint Johns River Water Management District (SJRWMD) or the Federal Transit Administration (FTA).

Degree of Effect: N/A / No Involvement assigned 08/19/2013 by Anita Barnett, National Park Service

Coordination Document: No Involvement

Direct Effects Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: 0 None assigned 09/04/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: 0 None assigned 09/11/2013 by Lauren P. Milligan, FL Department of Environmental Protection

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

ETAT Reviews and Coordinator Summary: Natural

Wetlands

Project Effects

Coordinator Summary Degree of Effect:



Minimal assigned 12/30/2013 by FDOT District 2

Comments:

USFWS DOE: N/A / No Involvement NMFS DOE: None FDEP DOE: None USEPA DOE: None USACE DOE: Minimal JTA Recommended DOE: Minimal

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Fish and Wildlife Service (USFWS), the National Marine Fisheries Service (NMFS), the Florida Department of Environmental Protection (FDEP), the US Environmental Protection Agency (USEPA), and the US Army Corps of Engineers (USACE) and recommends a Degree of Effect of Minimal.

The EST GIS analysis identified no wetlands within the 500-foot buffer distance.

USACE noted that a review of the EST and USACE tools identified the presence of McCoy Creek within the project limits. McCoy Creek is considered a water of the United States and impacts to its bed or banks would require Department of the Army authorization. McCoy Creek at this location has been channelized and manipulated in such a way as to reduce and or eliminate its wetland functional value. The Creek still provides some level of flood protection. The placement of fill material or pilings within the bed and bank of the creek should be avoided.

JTA anticipates the project to result in no impact to wetlands. The project will add parking that is displaced by the Skyway extension on JTA property on Magnolia Street. If during project development these resources could be impacted, JTA will take all measures to develop avoidance alternatives and/or measures to minimize harm to these resources

No comments were received from the Saint Johns River Water Management District (SJRWMD) or the Federal Transit Administration (FTA).

Degree of Effect: 0 None assigned 08/15/2013 by Brandon Howard, National Marine Fisheries Service

Coordination Document: No Involvement

Direct Effects Identified Resources and Level of Importance: None Comments on Effects to Resources: None Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: 0 None assigned 09/04/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect:

2 Minimal assigned 09/03/2013 by Andrew Phillips, US Army Corps of Engineers

Coordination Document: Permit Required

Direct Effects

Identified Resources and Level of Importance:

A review of the USACE tools identifies the presence of McCoy Creek within the project limits. McCoy Creek is considered a water of the United States and impacts to its bed or banks would require Department of the Army authorization.

Comments on Effects to Resources:

McCoy Creek at this location has been channelized and manipulated in such a way as to reduce and or eliminate its wetland functional value. The

Creek still provides some level of flood protection.

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: 0 None assigned 09/11/2013 by Lauren P. Milligan, FL Department of Environmental Protection

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: N/A / No Involvement assigned 08/22/2013 by Jane Monaghan, US Fish and Wildlife Service

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

Water Quality and Quantity

Project Effects

Coordinator Summary Degree of Effect:

Comments: FDEP DOE: None S IBW/MD DOE: Minimal

SJRWMD DOE: Minimal USEPA DOE: Minimal JTA Recommended DOE: **Minimal**

The Jacksonville Transportation Authority (JTA) has evaluated comments from the Florida Department of Environmental Protection (FDEP), the Saint Johns River Water Management District (SJRWMD), and the US Environmental Protection Agency (USEPA) and recommends a Degree of Effect of Minimal.

2 Minimal assigned 12/30/2013 by FDOT District 2

The EST GIS analysis identified one 303(D) 1998 Impaired Waters within the 500-foot buffer distance. Principal Aquifers of the State of Florida described as Surficial Aquifer System is 4.5 acres (100%) within the 100-foot buffer distance. The Recharge Areas of the Floridan Aquifer shows a Discharge of Less than 1 as 100% within the 100-foot buffer distance. The GIS analysis indicated McCoy Creek as the Verified Impaired Florida Waters within the 100-foot buffer distance. Watershed Conditions 305(B) Poor is 100% within the 100-foot buffer distance. The project will be designed to meet state water quality and quantity requirements, and best management practices will be utilized during construction.

FDEP noted there was no impact to water quality and no further involvement was required.

SJRWMD noted that an individual Environmental Resource Permit may be required. They noted that the project's stormwater management facilities must be designed to meet the criteria within Florida Administrative Code 62-330 as of October 1, 2013.

USEPA noted the waterbodies and impaired waters for the project. They recommended that the PD&E study should include a review of water quality standards in the 303(d) listed water bodies, sources of water quality impairments, and TMDL requirements and how these regulations and/or requirements may affect the proposed project and environmental resource permits.

The project will add parking that is displaced by the Skyway extension and water retention on JTA property on Magnolia Street. However, all improvements will be designed to meet state water quality and quantity requirements and JTA will implement proper best management practice (BMPs) during construction to ensure there are no violations to water quality standards. A Location Hydraulics Report (LHR) and Pond Siting Report will be

prepared for the project.

No comments were received from the Federal Transit Administration (FTA).

2 Minimal assigned 09/11/2013 by Cara Ackley Perron, Saint Johns River Water Management District Degree of Effect: Coordination Document: Permit Required Coordination Document Comments: An Individual Environmental Resource Permit may be required. **Direct Effects** Identified Resources and Level of Importance: To date, McCoy Creek is impaired for fecal Coliform only. The District does not regulate this impairment. Comments on Effects to Resources: Item considered - No Comments Additional Comments (optional): An Individual Environmental Resource Permit may be required. **CLC Commitments and Recommendations:** 0 None assigned 09/11/2013 by Lauren P. Milligan, FL Department of Environmental Protection Degree of Effect: Coordination Document: No Involvement **Direct Effects** Identified Resources and Level of Importance: Comments on Effects to Resources: Additional Comments (optional): **CLC Commitments and Recommendations:** 2 Minimal assigned 09/10/2013 by Madolyn Sanchez, US Environmental Protection Agency Degree of Effect: Coordination Document: To Be Determined: Further Coordination Required **Direct Effects**

Identified Resources and Level of Importance:

Resources: Surface Water Quality, Groundwater Quality

Level of Importance: These resources are of a high level of importance in the State of Florida. A minimal degree of effect is being assigned to this issue for the proposed project (ETDM #14055 Brooklyn Skyway Extension and Station Development).

Comments on Effects to Resources:

The project area is within the Lower St. Johns River Watershed/Basin and encompasses the St. Johns River Above Trout River and McCoy Creek drainage basins.

The St. Johns River Above Trout River (WBID #2213D) is listed on the Clean Water Act 303(d) list of impaired waters for failure to meet water quality standards for coliforms, nutrients, turbidity and total suspended solids.

The St. Johns River Above Trout River (WBID #2213D) and McCoy Creek (WBID #2257) are listed on the Verified Impaired Waterbodies in the State of Florida list. This list includes surface waters that fail to attain designated uses or fail to meet the minimum criteria for surface waters established in the Surface Water Quality Standards (62-302, F.A.C.) and the Impaired Waters Rule (IWR, 62-303, F.A.C.). When a water body is listed as impaired, a Total Maximum Daily Load (TMDL) must be developed to determine the maximum amount of a pollutant that a water body can receive to remain healthy.

This project should have a minimal impact on water quality within the drainage basin and watershed. EPA recommends that the PD&E study should include a review of water quality standards in the above listed water bodies, including those surface waters which are listed as having water quality impairments, and any associated TDML requirements and how these regulations and/or requirements may affect the proposed project and environmental resource permits.

Potential pollutant sources to surface water quality include stormwater runoff into nearby surface water bodies via drainage ditches or other conveyance

systems. Proper stormwater conveyance, containment, and treatment will be required in accordance with state and federal regulations and guidelines. Engineering design features and hydrological drainage structures should be such that stormwater transport, flow, and discharge meet or exceed requirements.

Additional Comments (optional):

CLC Commitments and Recommendations:

Floodplains

Project Effects

Coordinator Summary Degree of Effect:

Comments:

SJRWMD DOE: Minimal USEPA DOE: Minimal JTA Recommended DOE: **Minimal** 2 Minimal assigned 12/30/2013 by FDOT District 2

The Jacksonville Transportation Authority (JTA) has evaluated comments from the Saint Johns Water Management District (SJRWMD), and the US Environmental Protection Agency (USEPA) and recommends a Degree of Effect of Minimal.

The EST GIS analysis identified 0.11 acres within the 100-Year Flood Plain within the 100-foot buffer distance and 1.85 acres within the 500-foot buffer distance. The Skyway extension project crosses the 100-Year Flood Plain for a distance of approximately 100 feet.

SJRWMD noted that an individual Environmental Resource permit may be required. They recommended that the Skyway extension remain elevated when crossing the floodplain to avoid impacts, if possible.

USEPA noted that the Project Development & Environment (PD&E) phase of the project should include an evaluation of floodplain impacts. JTA should make efforts to avoid or minimize impacts to floodplain resources and functions.

JTA will prepare a Location Hydraulic Report (LHR) during Project Development. Impacts to floodplains and regulated floodways will be avoided or minimized to the maximum practicable extent. Engineering design features and hydrological drainage structures will be intended such that stormwater transport, flow, and discharge meet or exceed flood control requirements.

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: 2 Minimal assigned 09/06/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Resources: Floodplains

Level of Importance: Development within the 100-year floodplain is of a high level of importance. Construction within the floodplain should not impede, obstruct or divert the flow of water or debris in the floodplain which would alter discharge capacity or otherwise adversely affect public health, safety and welfare, or cause damage to public or private property in the event of a flood. A minimal degree of effect is being assigned for the proposed project (ETDM#14055, Brooklyn Skyway Extension and Station Development).

Comments on Effects to Resources:

A review of GIS analysis data (Special Flood Hazard Areas) in the EST at the programming screen phase of the project indicates a minimal amount of acreage within the 100-year floodplain, as designated by Zone AE of the flood hazard zone designation (FEMA Special Flood Hazard Areas).

There is less than one acre of 100-year floodplain within the 100 and 200 foot buffer distances and 4.3 acres within the 500 foot buffer distance of the proposed project. This project has minimal potential to impact floodplains and their functions in the area.

General comments relating to floodplains include the fact that any development within the 100-year floodplain has the potential for placing citizens and property at risk of flooding and producing changes in floodplain elevations and plan view extent. Development (such as roadways, housing developments, strip malls and other commercial facilities) within floodplains increases the potential for flooding by limiting flood storage capacity and exposing people and property to flood hazards. Development also reduces vegetated buffers that protect water quality and destroys important habitats for fish and wildlife. The PD&E phase of the project should include an evaluation of floodplain impacts. FDOT should consider alternatives to avoid adverse effects and incompatible development in the floodplains. Efforts should be made to avoid or minimize impacts to floodplain resources and functions.

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect:

2 Minimal assigned 09/11/2013 by Cara Ackley Perron, Saint Johns River Water Management District

Coordination Document: Permit Required Coordination Document Comments:Individual Environmental ResourcePermit may be required.

Direct Effects

Identified Resources and Level of Importance: Item considered - No Comments Comments on Effects to Resources: Item considered - No Comments Additional Comments (optional): Individual Environmental ResourcePermit may be required. CLC Commitments and Recommendations:

Wildlife and Habitat

Project Effects

Coordinator Summary Degree of Effect:

Comments:

USFWS DOE: N/A/ No Involvement FFWCC DOE: Minimal JTA Recommended DOE: Minimal

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Fish and Wildlife Service (USFWS) and the Florida Fish and Wildlife Conservation Commission (FFWCC) and recommends a Degree of Effect of Minimal.

Minimal assigned 12/30/2013 by FDOT District 2

The EST GIS analysis identified the Sawmill Slough Preserve is located within the 200-foot buffer distance and that Rare and Imperiled Fish habitat (for the Atlantic Sturgeon) is located within the 100-foot buffer distance at Big Island Swamp and Upper Trout River. Four Woodstork Core Foraging Areas are within the 100-foot buffer distance. An Endangered Species Biological Assessment (ESBA) will be prepared for this project and will be coordinated with USFWS, the USACE and other federal and/or state resource/regulatory agencies as applicable.

USFWS noted no involvement.

FFWCC noted that there are no significant fish or wildlife resources identified in the project area and minimal impacts to fish or wildlife resources are anticipated to result from the project.

JTA will prepare an Endangered Species Biological Assessment (ESBA) for this project and will be coordinated with the USFWS and other federal and/or state resource/regulatory agencies as applicable.

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: 2 Minimal assigned 08/26/2013 by Scott Sanders, FL Fish and Wildlife Conservation Commission

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance: No significant fish or wildlife resources were identified in the project area. Comments on Effects to Resources: Minimal impacts to fish or wildlife resources are anticipated to result from this project. Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: N/A // No Involvement assigned 08/22/2013 by Jane Monaghan, US Fish and Wildlife Service

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

Coastal and Marine

Project Effects

Coordinator Summary Degree of Effect:

0 None assigned 12/30/2013 by FDOT District 2

Comments: NMFS DOE: None JTA Recommended DOE: None

The Jacksonville Transportation Authority (JTA) has evaluated comments from National Marine Fisheries Service (NMFS) and recommends a Degree of Effect of None.

The EST GIS analysis identified no coastal and marine resources within the 500-foot buffer distance.

NMFS noted that based on the project location, information provided in the ETDM website, and GIS-based analysis of impacts, NMFS concludes that essential fish habitat (EFH) would not be impacted by the proposed road modifications; accordingly, NMFS offered no comments pursuant to the EFH provisions of the Magnuson-Stevens Act (P.L. 104-297); and this project will not require an EFH Assessment. Further consultation on this matter is not necessary unless future modifications are proposed and it is believed that the proposed action may result in adverse impacts to EFH.

No comments were received from the Saint Johns River Water Management District or the Federal Transit Administration (FTA).

Degree of Effect: 0 None assigned 08/15/2013 by Brandon Howard, National Marine Fisheries Service

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance: None Comments on Effects to Resources: None Additional Comments (optional):

CLC Commitments and Recommendations:

ETAT Reviews and Coordinator Summary: Physical

Noise

Project Effects

Coordinator Summary Degree of Effect:

Comments:

No Summary Degree of Effect Found

JTA Recommended DOE: Minimal

Although the EST GIS analysis identified no residential areas within 500 feet, two residential developments are under construction close to the project along Riverside Avenue. Thus, a Noise and Vibration screening analysis will be conducted and further analysis will be conducted if found to be needed. There are no eye clinics, hospitals, or other features that may be sensitive to potential noise and vibration effects located within the 500-foot buffer distance.

Minimal assigned 12/30/2013 by FDOT District 2

None found

Air Quality

Project Effects

Coordinator Summary Degree of Effect:

Comments: USEPA DOE: Minimal JTA Recommended DOE: Minimal

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Environmental Protection Agency (USEPA) and recommends a Degree of Effect of Minimal.

Minimal assigned 12/30/2013 by FDOT District 2

The Geographic Information Systems (GIS) analysis identified one air quality maintenance area and one presumptive nonattainment area within the 100-foot buffer distance.

USEPA stated that this portion of Duval County and the Jacksonville area have not been designated non-attainment or maintenance for ozone, carbon monoxide (CO) or particulate matter (PM) in accordance with the Clean Air Act. The proposed project is expected to have minimal impact on air quality. Generally for transportation projects within the State of Florida, EPA recommends that the environmental review phase of this project consider the need for additional air impact analyses. These types of analyses would include documenting the current pollutant concentrations recorded at the nearest air quality monitors, an evaluation of anticipated emissions, and air quality trend analyses. It is also recommended that environmental reviews of the project include hot spot analyses at the points in time and places where congestion are expected to be greatest or in areas of sensitive receptors. Air quality modeling using an approved software program could be used as a means to determine whether any conformity issues or violations of air quality standards are anticipated within the project area and/or county. The number and types of vehicles traveling along this roadway should be considered and evaluated with regards to air quality conformity and mobile source air toxics. Current and proposed air quality requirements and standards should be used in modeling software programs. Due to the nature of the proposed project, there is expected to be little to no impact on air quality in the Jacksonville area.

The Skyway is driven by an electric source and will not add pollutants. To the contrary the project is intended to remove vehicular traffic from the currently congested area resulting in improved localized air quality. Minor localized air quality impacts could occur during construction, thus, JTA will prepare an air impact analysis for construction impacts.

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: 2 Minimal assigned 09/06/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Resources: Air Quality

Level of Importance: Low, due to minimal degree of effect. A minimal degree of effect is being assigned to the air quality issue for the proposed project (ETDM #14055, Brooklyn Skyway Extension and Station Development).

Comments on Effects to Resources:

This portion of Jacksonville/DuvalCountyand the area surrounding the proposed project have not been designated non-attainment or maintenance for ozone, carbon monoxide (CO) or particulate matter (PM) in accordance with the Clean Air Act. The proposed project is expected to have minimal impact on air quality.

Generally for transportation projects within the State of Florida, EPA recommends that the environmental review phase of this project consider the need for additional air impact analyses. These types of analyses would include documenting the current pollutant concentrations recorded at the nearest air quality monitors, an evaluation of anticipated emissions, and air quality trend analyses. It is also recommended that environmental reviews of the project include hot spot analyses at the points in time and places where congestion are expected to be greatest or in areas of sensitive receptors. Air quality modeling using an approved software program could be used as a means to determine whether any conformity issues or violations of air quality standards are anticipated within the project area and/or county. The number and types of vehicles traveling along this roadway should be considered and evaluated with regards to air quality conformity and mobile source air toxics. Current and proposed air quality requirements and standards should be used in modeling software programs.

Due to the nature of the proposed project, there is expected to be little to no impact on air quality in the Jacksonville area.

Additional Comments (optional):

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Contamination

Project Effects

Coordinator Summary Degree of Effect:

Comments: USEPA DOE: Minimal FDEP DOE: Minimal JTA Recommended DOE: Minimal

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Environmental Protection Agency (USEPA) and the Florida Department of Environmental Protection (FDEP) and recommends a Degree of Effect (DOE) of Minimal.

2 Minimal assigned 12/30/2013 by FDOT District 2

The EST GIS analysis identified, two Brownfield sites, three Petroleum Contamination Monitoring Sites, five Storage Tank Contamination Monitoring sites, two US SPA Resource Conservation and Recovery Act Regulated Facilities, one Super Act Risk Sources, 30 Super Act Wells, and one USEPA National Pollutant Discharge Elimination System located within the 500-foot buffer distance.

FDEP requests further coordination stating the following: It appears that there are a few potential contamination sites within the proposed construction area limits. A Contamination Screening Evaluation similar to Phase I and Phase II Audits may need to be performed along the project right-of-way considering the proximity to potential petroleum and hazardous material handling facilities.

-- Groundwater monitoring wells may be present along and near the project area. Arrangements need to be made to properly abandon (in accordance with Chapter 62-532, Florida Administrative Code) and or replace any wells that may be destroyed or damaged during construction.

-- In the event contamination is detected during construction, the DEP and Duval County should be notified and the JTA may need to address the problem through additional assessment and/or remediation activities. Dewatering projects would require permits / approval from the St. Johns River Water Management District, Water Use Section.

-- Any land clearing or construction debris must be characterized for proper disposal. Potentially hazardous materials must be properly managed in accordance with Chapter 62-730, F.A.C. In addition, any solid wastes or other non-hazardous debris must be managed in accordance with Chapter 62-701, F.A.C.

-- Please be advised that a new rule, 62-780, F.A.C., became effective on April 17, 2005. In addition, Chapters 62-770, 62-777, 62-782 and 62-785, F.A.C., were amended on April 17, 2005 to incorporate recent statutory changes. Depending on the findings of the environmental assessments, there are "off-property" notification responsibilities potentially associated with this project. These rules may be found at the following website: http://www.dep.state.fl.us/waste/

-- Early planning to address these issues is essential to meet construction and cleanup (if required) timeframes. Innovative technologies, such as special storm water management systems, engineering controls and institutional controls, such as conditions on water production wells and dewatering restrictions, may be required, depending on the results of environmental assessments.

-- Staging areas, with controlled access, should be planned in order to safely store raw material paints, adhesives, fuels, solvents, lubricating oils, etc. that will be used during construction. All containers need to be properly labeled. The project managers should consider developing written construction Contingency Plans in the event of a natural disaster, spill, fire or environmental release of hazardous materials stored / handled for the project construction.

USEPA reviewed and outlined the contaminated sites from the GIS analysis data. The project should have minimal direct impact on contaminated site features. However, EPA recommends that a Contamination Screening Evaluation be conducted during the environmental review (PD&E) phase of the project. This type of study should include a survey of the area to confirm the location of current listed contaminated site features, along with other contaminated site features which may have been previously located in the area. Documentation of the project's environmental impacts associated with contaminated sites or contaminated facilities should be included in the report. If any contaminated sites features (e.g., petroleum storage tanks) are to be impacted or removed during the construction phase of the project, sampling and analysis should be conducted to determine if pollutants are present above regulatory levels. If high levels of pollutants are identified, remediation may be required prior to commencement of construction of the project. Any anticipated remedial, removal, or cleanup activities should be discussed and outlined in the Contamination Screening Evaluation Report.

JTA notes that since the project will be constructed within the JTA O&M site it is anticipated that there will be no contamination issues, but a CSER will be prepared for this project to verify that there are no impacts, and relocated parking and ponds will be cleared for contamination. Any source identified will be assessed to determine the need for remediation in coordination with FDEP and USEPA. Impacts to contaminated sites will be avoided or minimized to the best extent practicable. In addition, JTA requires contractor safety practices for every construction project which includes handling of hazardous materials during construction.

No comments were received from the Federal Transit Administration (FTA) or the Saint Johns River Water Management District (SJRWMD).



Degree of Effect: 2 Minimal assigned 09/11/2013 by Lauren P. Milligan, FL Department of Environmental Protection

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

The EST GIS analysis identified two brownfield areas, three petroleum contamination monitoring sites, five storage tank contamination monitoring sites, two RCRA regulated facilities, one super act risk source and 30 super act wells within the 500-ft. buffer distance. **Comments on Effects to Resources:**

It appears that there are a few potential contamination sites within the proposed construction area limits. A Contamination Screening Evaluation similar to Phase I and Phase II Audits may need to be performed along the project right-of-way considering the proximity to potential petroleum and hazardous material handling facilities.

-- Groundwater monitoring wells may be present along and near the project area. Arrangements need to be made to properly abandon (in accordance with Chapter 62-532, Florida Administrative Code) and or replace any wells that may be destroyed or damaged during construction.

-- In the event contamination is detected during construction, the DEP and Duval County should be notified and the FDOT may need to address the problem through additional assessment and/or remediation activities. Dewatering projects would require permits / approval from the St. Johns River Water Management District, Water Use Section.

-- Any land clearing or construction debris must be characterized for proper disposal. Potentially hazardous materials must be properly managed in accordance with Chapter 62-730, F.A.C. In addition, any solid wastes or other non-hazardous debris must be managed in accordance with Chapter 62-701, F.A.C.

--- Please be advised that a new rule, 62-780, F.A.C., became effective on April 17, 2005. In addition, Chapters 62-770, 62-777, 62-782 and 62-785, F.A.C., were amended on April 17, 2005 to incorporate recent statutory changes. Depending on the findings of the environmental assessments, there are "off-property" notification responsibilities potentially associated with this project. These rules may be found at the following website: http://www.dep.state.fl.us/waste/

-- Early planning to address these issues is essential to meet construction and cleanup (if required) timeframes. Innovative technologies, such as special storm water management systems, engineering controls and institutional controls, such as conditions on water production wells and dewatering restrictions, may be required, depending on the results of environmental assessments.

-- Staging areas, with controlled access, should be planned in order to safely store raw material paints, adhesives, fuels, solvents, lubricating oils, etc. that will be used during construction. All containers need to be properly labeled. The project managers should consider developing written construction Contingency Plans in the event of a natural disaster, spill, fire or environmental release of hazardous materials stored / handled for the project construction.

Additional Comments (optional):

CLC Commitments and Recommendations:

Degree of Effect: 2 Minimal assigned 09/10/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Resources: Soils, groundwater, surface water which have the potential to be negatively affected by contaminated site features such as underground petroleum storage tanks, industrial/commercial facilities with onsite storage of hazardous materials, USEPA RCRA facilities, etc.

Level of Importance: These resources are of a high level of importance in the State of Florida. A minimal degree of effect is being assigned to the contaminated sites issue for the proposed project (ETDM #14055 Brooklyn Skyway Extension and Station Development).

Comments on Effects to Resources:

EPA reviewed the contaminated sites GIS analysis data for buffer distances of 100, 200, and 500 feet for the proposed project. There are contaminated sites features identified in the online EST GIS analysis data search for the project. These include Brownfield Locations, compliance and enforcement tracking facilities, petroleum contamination monitoring sites, storage tank contamination monitoring sites and RCRA facilities.

EPA is assigning a minimal degree of effect for this issue. The project should have minimal direct impact on contaminated site features. However, EPA recommends that a Contamination Screening Evaluation be conducted during the environmental review (PD&E) phase of the project. This type of study

should include a survey of the area to confirm the location of current listed contaminated site features, along with other contaminated site features which may have been previously located in the area. Documentation of the project s environmental impacts associated with contaminated sites or contaminated facilities should be included in the report.

If any contaminated sites features (e.g., petroleum storage tanks) are to be impacted or removed during the construction phase of the project, sampling and analysis should be conducted to determine if pollutants are present above regulatory levels. If high levels of pollutants are identified, remediation may be required prior to commencement of construction of the project. Any anticipated remedial, removal, or cleanup activities should be discussed and outlined in the Contamination Evaluation Screening report.

0 None assigned 12/30/2013 by FDOT District 2

Additional Comments (optional):

CLC Commitments and Recommendations:

Infrastructure

Project Effects

Coordinator Summary Degree of Effect:

Comments:

No Summary Degree of Effect Found. JTA Recommended DOE: **None**

The Jacksonville Transportation Authority (JTA) recommends a Degree of Effect (DOE) of None.

The EST GIS analysis identified seven railways, within the 500-foot buffer distance.

The project is being constructed entirely on JTA owned property and is not anticipated to impact any infrastructure.

If there is a potential for infrastructure to be impacted as the project develops, JTA will take all measures to avoid and/or minimize harm to any resources.

None found

Navigation

Project Effects

Coordinator Summary Degree of Effect:

N/A N/A / No Involvement assigned 12/30/2013 by FDOT District 2

Comments:

USACE DOE: N/A / No Involvement USCG DOE: N/A / No Involvement JTA Recommended DOE: N/A / No Involvement

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Army Corps of Engineers (USACE) and the US Coast Guard (USCG) and recommends a Degree of Effect of N/A/No Involvement.

The EST GIS analysis identified two Potential Navigable Waterways within the one mile buffer distance.

USACE noted that their analysis did not reveal the presence of any navigable waterways within the project limits. No impacts are anticipated. No further involvement is required.

USCG stated no involvement.

No comments were received from the Federal Transit Administration (FTA).

Degree of Effect: N/A / No Involvement assigned 08/12/2013 by Randall D Overton, US Coast Guard

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

Navigation - No involvement

Comments on Effects to Resources:

No involvement Additional Comments (optional):

CLC Commitments and Recommendations:

N/A N/A / No Involvement assigned 09/03/2013 by Andrew Phillips, US Army Corps of Engineers Degree of Effect:

Coordination Document: No Involvement

Direct Effects

Identified Resources and Level of Importance:

A review of the EST and USACE Tools did not reveal the presence of any navigable waterways within the project limits. No impacts are anticipated. No further involvement is required.

Comments on Effects to Resources:

Additional Comments (optional):

CLC Commitments and Recommendations:

ETAT Reviews and Coordinator Summary: Special Designations

Special Designations

Project Effects

Coordinator Summary Degree of Effect:

0 None assigned 12/30/2013 by FDOT District 2

Comments:

USEPA DOE: None JTA Recommended DOE: None

The Jacksonville Transportation Authority (JTA) has evaluated comments from the US Environmental Protection Agency (USEPA) and recommends a Degree of Effect (DOE) of None.

The EST GIS analysis indicates that there are Brownfield locations, Special Flood Hazard areas and impaired water basins within the 100-foot buffer distance.

USEPA assigned none degree of effect to this issue due to the fact that these special designation features are covered under the Contamination (Brownfield Locations) and Floodplains (Special Flood Hazard Areas).

As stated in the Contamination and Floodplains issues, JTA will take all measures to avoid and/or minimize harm to these resources should they be identified within or adjacent to the project.

No comments were received from the Florida Department of Agriculture and Consumer Services, the Saint Johns Water Management District, or the Federal Transit Administration (FTA).

Degree of Effect:

0 None assigned 09/05/2013 by Madolyn Sanchez, US Environmental Protection Agency

Coordination Document: To Be Determined: Further Coordination Required

Direct Effects

Identified Resources and Level of Importance:

Comments on Effects to Resources:

There are no Special Designation features other than Brownfield Locations and Special Flood Hazard Areas. These are covered under Contamination (Brownfield Locations) and Floodplains (Special Flood Hazard Areas) comments.

Additional Comments (optional):

CLC Commitments and Recommendations:

Eliminated Alternatives

There are no eliminated alternatives for this project.

Project Scope

General Project Recommendations

There are no general project recommendations identified for this project in the EST.

Anticipated Permits

No anticipated permits have been recorded for this project in the EST.

Anticipated Technical Studies

No anticipated technical studies have been recorded for this project in the EST.

Class of Action

Class of Action Determination

Class of Action	Other Actions	Lead Agency	Cooperating Agencies	Participating Agencies
Environmental Assessment	None			No Participating Agencies have been identified.

Class of Action Signatures

Name	Agency	Review Status	Date	ETDM Role
Terri Newman	FDOT District 2	ACCEPTED	05/14/2014	FDOT ETDM Coordinator
Stan Mitchell	Federal Transit Administration	ACCEPTED	05/14/2014	Lead Agency ETAT Member
Comments:				

Per the document attachment named COA E-mail from FTA, dated May 14, 2014, the class of action has been accepted as an Environmental Assessment.

Dispute Resolution Activity Log

There are no dispute actions identified for this project in the EST.

Hardcopy Maps: Alternative #1



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tation Decision Making

Environmental Screening To

PU UL DUIZ

14055 Brooklyn Skyway Extension and Station Development, Alternative #1

Skyway O&M Center to 750 foot ext on JTA property







Map Generated on: 7/24/2013

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• ETDM Alternative Terminus — Secondary, Unlimited Access Highway

- ETDM Alternative Segment Other Highway Feature
- ETDM Alternative Polygon Local Road

Data Sources: Highways - NAVTEQ Digital Orthophotograph - US Geological Survey

This map and its content is made available by the Florida Department of Transportation on an "as is," "as available" basis without warranties of any kind, express or implied.



Environmental Screening To



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Appendices

PED Comments

Advance Notification Comments

There are no comments for this project.

GIS Analyses

Since there are so many GIS Analyses available for Project #14055 - Brooklyn Skyway Extension and Station Development, they have not been included in this ETDM Summary Report. GIS Analyses, however, are always available for this project on the Public ETDM Website. Please click on the link below (or copy this link into your Web Browser) in order to view detailed GIS tabular information for this project:

http://etdmpub.fla-etat.org/est/index.jsp?tpID=14055&startPageName=GIS%20Analysis%20Results

Special Note: Please be sure that when the GIS Analysis Results page loads, the **Summary Report Re-Published 9/25/2014Milestone** is selected. GIS Analyses snapshots have been taken for Project #14055 at various points throughout the project's life-cycle, so it is important that you view the correct snapshot.

Project Attachments

Note: Attachments are not included in this Summary Report, but can be accessed by clicking on the links below:

Date	Туре	Size	Link / Description
	Ancillary Project		http://etdmpub.fla-etat.org/est/servlet/blobViewer?blobID=17587
07/14/2014			COA E-mail from FTA
	An aithe an Daria st		http://etdmpub.fla-etat.org/est/servlet/blobViewer?blobID=14891
07/29/2013	Ancillary Project Documentation	322 KB	State and Local Government and Agency Support Letters
	Anoillon / Droiget		http://etdmpub.fla-etat.org/est/servlet/blobViewer?blobID=14890
07/29/2013	Ancillary Project Documentation	2.33 MB	2013 TIGER Discretionary Grant Application
	Hardcopy Map (from		http://etdmpub.fla-etat.org/est/servlet/blobViewer?blobID=14889
07/29/2013	Attach Document	128 KB	Brooklyn Skyway Extension Project Vicinity Map
Hardcopy Map (from			http://etdmpub.fla-etat.org/est/servlet/blobViewer?blobID=14888
07/29/2013	Attach Document Tool)	138 KB	Brooklyn Skyway Extension Project Location Map
	Form SF-424:		http://etdmpub.fla-etat.org/est/servlet/blobViewer?blobID=14887
07/29/2013	Application for Federal Assistance	87 KB	Form SF-424: Application for Federal Assistance

Degree of Effect Legend

Color Code	Meaning	ETAT	Public Involvement
N/A	Not Applicable / No Involvement	There is no presence of the issue in relationship to the project, or the issue is irrelevant in relationship to the proposed transportation action.	
0	None (after 12/5/2005)	The issue is present, but the project will have no impact on the issue; project has no adverse effect on ETAT resources; permit issuance or consultation involves routine interaction with the agency. The <i>None</i> degree of effect is new as of 12/5/2005.	No community opposition to the planned project. No adverse effect on the community.
1	Enhanced	Project has positive effect on the ETAT resource or can reverse a previous adverse effect leading to environmental improvement.	Affected community supports the proposed project. Project has positive effect.
2	Minimal	Project has little adverse effect on ETAT resources. Permit issuance or consultation involves routine interaction with the agency. Low cost options are available to address concerns.	Minimum community opposition to the planned project. Minimum adverse effect on the community.
2	Minimal to None (assigned prior to 12/5/2005)	Project has little adverse effect on ETAT resources. Permit issuance or consultation involves routine interaction with the agency. Low cost options are available to address concerns.	Minimum community opposition to the planned project. Minimum adverse effect on the community.

3	Moderate	Agency resources are affected by the proposed project, but avoidance and minimization options are available and can be addressed during development with a moderated amount of agency involvement and moderate cost impact.	Project has adverse effect on elements of the affected community. Public Involvement is needed to seek alternatives more acceptable to the community. Moderate community interaction will be required during project development.
4	Substantial	The project has substantial adverse effects but ETAT understands the project need and will be able to seek avoidance and minimization or mitigation options during project development. Substantial interaction will be required during project development and permitting.	Project has substantial adverse effects on the community and faces substantial community opposition. Intensive community interaction with focused Public Involvement will be required during project development to address community concerns.
5	Potential Dispute (Planning Screen)	Project may not conform to agency statutory requirements and may not be permitted. Project modification or evaluation of alternatives is required before advancing to the LRTP Programming Screen.	Community strongly opposes the project. Project is not in conformity with local comprehensive plan and has severe negative impact on the affected community.
5	Dispute Resolution (Programming Screen)	Project does not conform to agency statutory requirements and will not be permitted. Dispute resolution is required before the project proceeds to programming.	Community strongly opposes the project. Project is not in conformity with local comprehensive plan and has severe negative impact on the affected community.
	No ETAT Consensus	ETAT members from different agencies assigned a different degree of effect to this project, and the ETDM coordinator has not assigned a summary degree of effect.	
	No ETAT Reviews	No ETAT members have reviewed the corresponding issue for this project, and the ETDM coordinator has not assigned a summary degree of effect.	